

INTENT TO APPLY FOR COMMUNITY
DEVELOPMENT BLOCK GRANT FUNDS, EMERGENCY SHELTER
GRANT FUNDS AND HOME FUNDS

The City of Saginaw, Michigan, intends to apply for \$ 2,506,107, in Community Development Block Grant funds as authorized by the Housing and Community Development Act of 1974, as amended. The City will also apply for \$ 109,581, in Emergency Shelter Grant funds as authorized by the Stuart B. McKinney Homeless Assistance Act of 1987. In addition, the City will apply for \$709,480, in HOME funds as authorized by the HOME Investment Partnership Act of 1990. A preliminary draft of the submission statement has been prepared after one public hearing held in September.

The City Council invites you as a City resident to attend their public hearing on the preliminary statement and express your views. The hearing will be held at 6:30 p.m. on Monday, January 25, 2010, in the City Council Chamber. The City Council should approve the statement at their January 25, 2010, Council meeting or at a meeting soon thereafter.

COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM
EMERGENCY SHELTER GRANT PROGRAM
HOME INVESTMENT PARTNERSHIP PROGRAM
CITY OF SAGINAW, MICHIGAN

Preliminary Statement of Community Development
Objectives and Projected Use of Funds
2010-2011 Program Year
From July 1, 2010 through June 30, 2011

Introduction

The City Council of the City of Saginaw, in order to carry out the following purposes of the Community Development Block Grant program, herewith approves this Statement of Community Development Objectives and Projected Use of Funds:

1. To benefit low- and moderate-income persons;
2. To aid in the prevention or elimination of slums and blight;
3. To upgrade the quality of life primarily for low- and moderate-income households.

This statement is also approved in order to assist homeless persons via the Emergency Shelter Grant Program and improvement of housing via the HOME program. This statement is submitted to the Department of Housing and Urban Development for the program year beginning July 1, 2010 and terminating June 30, 2011.

Statement of Community Development Objectives

Several objectives are to be pursued in conjunction with a general development strategy over the years. The general strategy is to provide or support programs that: 1) deal with immediate and long-term community needs; 2) promote the long-range well being of the community; and 3) overcome the effects of past discriminatory practices and avoid future discrimination. Several objectives will be used as a basis for designing and carrying out programs for general development. They are listed below:

- To preserve and use to best advantage the City's natural and historic assets.
- To encourage high quality development of new and revitalized housing and, where possible, commercial and industrial uses.
- To meet the human as well as physical needs of residents.
- To involve citizens in the revitalization of selected neighborhoods.
- To promote an economically strong community in order to provide employment for present citizens and for those who will live here in the future, and, at the same time:
- To provide a base for City operating revenues by supporting existing business and industry and encouraging new ones.
- To seek to attain an economic and social community that encourages low-income, minority and other disadvantaged people to achieve generally accepted levels of participation in the economic and social benefits of the community.

There are several priorities established for use of CDBG, Emergency Shelter Grant and HOME funds. These are the following:

- Provide housing rehabilitation in blighted areas which also assists low- and moderate-income residents improve their dwellings.
- Improve community services and facilities and provide physical improvements in low-and moderate-income target areas.
- Provide human (public) services to complement physical improvement activities in low- and moderate-income areas.
- Provide financial packaging and technical assistance for economic development, especially those projects which will provide jobs for low-and moderate-income residents and developmentally disabled people.

Projected Use of Funds

Activities to be funded in order to carry out these objectives are to occur in a concentrated manner in project areas. This has occurred over the years. These areas are those listed below which are in existence in 2009-10. These areas may continue as CDBG and HOME project areas in 2010-11.

A map is available upon request which depicts project areas. Maps and lists of boundary streets for the project areas are also available upon request. They are part of the final submission to the Department of Housing and Urban Development.

Proposed activities in three separate programs will be listed below starting with CDBG funded activities. The Emergency Shelter Grant and HOME program activities then are listed. Each Program's proposed activities will be listed in their entirety before listing the activities of the next program. These activities are intended to carry out the Statement of Community Development objectives in the above project area.

For each proposed CDBG, ESG or HOME activity, the next three tables provide information on five subjects. These subjects are: description of activity; agency implementing the activity; activity location in the City; amount proposed to fund the activity; and its eligibility for funding under CDBG regulations.

In order to carry out the 2010-11 annual program the following funding sources are planned to be used.

Federal Funds: CDBG; ESG; HOME; Program Income; and Reprogramable funds.

Non-Federal Funds: to be used with many activities but not included in this preliminary statement; owners equity for housing and SEDC loans; local contributions to various CDBG and ESG activities.

TABLE I
 CDBG PROJECT SUMMARY PROPOSED ACTIVITIES 7/1/10 - 6/30/11
 B-10-MC-26-0028 CITY OF SAGINAW, MICHIGAN

Proposed Activity Name Implementing <u>Agency and Location</u>	Proposed <u>Funding (\$)</u>	Regulation Section CFR570 Cited <u>for Eligibility</u>
HOUSING-ONGOING ACTIVITIES		
1. <u>Home Maintenance Self-Help</u> Provide 40 home visits and 60 classes to assist low-income homeowners repair simple problems in substandard single-family residential structures. These are the Salina and Potter- Longstreet NSAs; Merrill II, Moore III, Webber II, Jones, South Moore, Arthur Eddy, and Emerson-Longfellow Neighborhood Improvement Project Areas; Neighborhood Renewal Service Area and other low and moderate income areas. Assistance is to be provided from 7/1/10 through 6/30/11. This activity will be implemented by Saginaw County Extension Service at One Tuscola Suite 100, Saginaw, MI 48607.	\$ 14,000	570.202(a)(1)(b) (1)-(5)/ 570.208(a)(2)(B), (3)
2. <u>Specification Writing</u> Provide building trades specifications for four trades which assist in rehabilitating owner occupied and rental dwelling units funded with CDBG loans and grants. Low and moderate income households are helped. All CDBG project areas are locations. These are explained above in the Home Maintenance activity. Assistance is to be provided from 7/1/10 through 6/30/11. This activity will be implemented by the City's Division of Spec Services-Inspections.	\$202,900	570.202(a)(1)(b) (9)(d)/ 570.208(a)(2)(B) (3)
3. <u>Residential Loans and Grants</u> Provide residential loan dollars for 50% of rehab costs to rehabilitate single family residential homes. City Development staff will process 100 combination 50% loan and 50% grant cases.	\$669,267	570.202 570.208(a)(2)

Regulation

Proposed Activity Name Implementing <u>Agency and Location</u>	Proposed <u>Funding (\$)</u>	Section CFR570 Cited <u>for Eligibility</u>
4. <u>Basic Needs Program</u> This activity will assist residents who qualify with basic housing deficiencies. This is a Citywide program that may provide assistance up to \$7,500 per dwelling. This activity will be implemented by the City of Saginaw located at 1315 S. Washington Ave., Saginaw, MI 48601.	\$300,000	570.202(a)(1)(b) (2)(4)(5)(d) 570.208(a)(2)(B) (3)
5. <u>Elderly and Disabled Home Rehabilitation</u> This project, operated by Saginaw County Community Action Committee (CAC), will assist low to moderate income elderly and/or disabled residents with improvements to remove material and architectural barriers that restrict their inability and accessibility. Services may include railing installation, grab bars, bathroom modifications, porch and stair repairs, wheelchair ramps and more. This program will allow low and moderate income homeowners to maintain their independence in a barrier free environment. This activity will be implemented by the CAC located at 2824 Perkins, Saginaw, MI 48601.	\$330,000	570.202(b)(11)
6. <u>CAC Housing Counseling (New)</u> This program, also known as Links, will provide potential Homeowners with affordable housing and retention counseling Services to ensure sustainability over time and foreclosure Prevention. Pre-purchase sessions with potential homebuyers Often uncover situations before they become problems. Other services include Family Self Sufficiency to promote Financial independence. This activity will be implemented by CAC located at 2824 Perkins, Saginaw, MI 48601.	\$105,000	570.201

HOUSING ACTIVITIES SUBTOTAL \$1,621,167

Proposed Activity Name Implementing <u>Agency and Location</u>	Proposed <u>Funding (\$)</u>	Regulation Section CFR570 Cited <u>for Eligibility</u>
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PUBLIC FACILITIES-ONGOING ACTIVITIES

7. <u>Project Areas Street Resurfacing</u> Pavement resurfacing is the principal activity along with the replacement of deteriorated curb and gutter sections and reconstruction of drainage structures. In addition, sidewalks at intersections will be replaced to	\$1,070,000	570.201(c)/208(a) (1)
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provide sidewalk ramps in accordance with the ADA Law, and sidewalks, which have deteriorated, will be replaced. About 20 blocks are planned for resurfacing. This activity will be implemented by the City of Saginaw located at 1435 S. Washington, Saginaw, MI 48601.

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| 8. | <u>Project Areas Sidewalk Ramp Reconstruction</u>
Pavement reconstruction is the principal activity along with the replacement of deteriorated, curb sections, gutter sections and reconstruction of drainage structures. In addition, sidewalks at intersections will be replaced to provide sidewalk ramps in accordance with the ADA Law. This activity will be implemented by the City of Saginaw located at 1435 S. Washington, Saginaw, MI 48601. | \$51,200 | 570.201(c) |
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PUBLIC FACILITIES	\$ 1,121,200
ACTIVITIES SUBTOTAL	\$ 2,742,367

Proposed Activity Name Implementing <u>Agency and Location</u>	Proposed <u>Funding (\$)</u>	Regulation Section CFR570 Cited for <u>Eligibility</u>
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DEMOLITION OF DANGEROUS BUILDINGS

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| 9. | <u>Demolition of Dangerous Buildings</u>
This project will provide funds to demolish commercial and residential buildings. In accordance with the City's Master Plan, clearance will aid in attracting new businesses And encourage existing business to remain in the City. Clearance will also aid in promoting new housing developments that are needed. This activity will be implemented by the City of Saginaw located at 1315 S. Washington, Saginaw, MI 48601. | \$586,295 | 570.201(a)
570.201(d) |
|----|---|-----------|--------------------------|

DEMOLITIONS	\$ 586,295
ACTIVITIES SUBTOTAL	\$3,328,662

ECONOMIC DEVELOPMENT – ONGOING ACTIVITIES

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| 10. | <u>Downtown Saginaw Redevelopment</u>
This project seeks funding to aid in economic development in the City of Saginaw including: attraction of new businesses, retention and growth of existing businesses, creation of jobs for low and moderate income persons, provide small business opportunities and redevelopment of blighted properties. It is sponsored by | \$211,200 | 570.203(a) |
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the Saginaw Downtown Development Authority. This activity will be implemented by the City of Saginaw located at 1315 S. Washington, Saginaw, MI 48601.

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| 11. | <u>Saginaw Economic Development Corp.</u>
The primary objectives of S.E.D.C. are to develop business enterprises with employment opportunities for low-to-moderate income people, to retain and expand existing businesses in the City of Saginaw, and to aid the overall economic development of the City. Requested funds will provide administration to oversee the activities including intake, review and recommendations from 7/1/10 through 6/30/11. This activity will be implemented by the City of Saginaw located at 1315 S. Washington, Saginaw, MI 48601. | \$646,480 | 570.203(a)(b)/
570.208(a)(4) |
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ECONOMIC DEVELOPMENT	\$ 857,680
ACTIVITIES SUBTOTAL	\$ 4,186,342

Proposed Activity Name Implementing <u>Agency and Location</u>	Proposed <u>Funding (\$)</u>	Regulation Section CFR570 Cited <u>for Eligibility</u>
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PUBLIC SERVICES-ONGOING ACTIVITIES

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| 12. | <u>Youth Protective Services</u>
For low and moderate income families experiencing stress which could lead to abandoned or neglected children, this activity provides assistance to keep the family together. Between 10/1/10 and 9/30/11 about 30 families are planned to be helped. The office for the activity is at 1226 N. Michigan Avenue. Service is available city wide for low or moderate income City residents. This activity will be operated by Saginaw County Youth Protective Council. | \$23,966 | 570.201(e)/
570.208(a)(2)(B) |
| 13. | <u>Teen Parent Support</u>
At risk low and moderate income females under 20 are provided counseling to assist the girls to be effective parents. The activity plans to serve 57 females in the City and County between 10/1/10 and 9/30/11. The activity is located at 1630 Gratiot Street. Service is available city wide to low or moderate income City residents. This activity will be operated by Saginaw County Youth Protective Council. | \$23,966 | 570.201(e)
570.208(a)(2)(B) |
| 14. | <u>Community Policing Crime Prevention</u>
Provides staff and resources to put City police personnel into four | \$456,090 | 570.201(e)/
570.208(a)(1) |

low or moderate income neighborhoods to deter crime and work with residents to increase neighborhood safety. Activity is not traditional police work and supports the national crime prevention program. It is planned to have police patrol neighborhoods and be a part of neighborhoods. Activity will operate from 7/1/10 through 6/30/11. The City of Saginaw police department will operate this activity located at 612 Federal, Saginaw, MI 48607.

Proposed Activity Name Implementing <u>Agency and Location</u>	<u>Proposed Funding (\$)</u>	Regulation Section CFR570 <u>Cited for Eligibility</u>
15. <u>New Alternatives Youth Service Center</u> Provide funding for a youth service center, which will conduct alternative programs and services for inner City youth in the Neighborhood Strategy Areas (NSA's) within the City. The goal is to provide preventive youth services such as: job training, placement, counseling, support and mentors who will serve as role models. Targeted outreach will take place during the 2010-11 program year. New Alternatives will operate this activity located at 615 S. Jefferson, Saginaw, MI 48601.	\$109,872	570.201(e)
16. <u>Youth Mentoring</u> This program, implemented by Big Brothers/Big Sisters, provides professionally supported one to one mentoring relationships who assist youth in becoming confident, competent and caring individuals. This activity will be operated at 1910 Fordney, Saginaw, MI 48601.	\$22,710	570.201(e) 570.208(a)(2)(b)
Proposed Activity Name Implementing <u>Agency and Location</u>	<u>Proposed Funding (\$)</u>	Regulation Section CFR570 <u>Cited for Eligibility</u>
17. <u>Future Kidz Martial Arts Program (New)</u> This activity, sponsored by Michigan Hapkido Community Outreach, will provide a constructive Alternative to at risk youth, while learning exercise, Self-discipline, manners and self-esteem through Earning belt ranks found nowhere else. Michigan Hapkido Community Outreach will operate this activity located at 119 S. Jefferson, Saginaw, MI 48607.	\$7,000	570.201(e)
18. POPS – Mobilizing the Community (New)	\$30,000	570.210(e)

This projects, sponsored by Parishioners on Patrol (POPS), seeks to make Saginaw a safe, vibrant and healthy community. POPS provide the service of patrolling neighborhoods and working in the community to promote safe streets. POPS organizes food distributions and brings literacy programs to parents and other adults. In addition, residents share information regarding criminal activity with POPS that police have been unable to obtain in the past, thus helping to break the cycle of violence that plagues our communities. This activity will be located at 2303 Hess, Saginaw, MI 48601.

PUBLIC SERVICES \$ 673,604
 ACTIVITIES TOTAL \$ 4,859,946

Proposed Activity Name Implementing <u>Agency and Location</u>	Proposed <u>Funding (\$)</u>	Regulation Section CFR570 Cited <u>for Eligibility</u>
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PROGRAM ADMINISTRATION-ONGOING ACTIVITIES

19. <u>Block Grant Program Administration</u> Activity administers the overall annual CDBG, HOME and ESG programs, including program direction setting, Federal Government reporting, plan writing, monitoring subgrantee activities, financial management and providing information to the public. Activity is located at 1315 South Washington Ave. in City Hall. Activity operates from 7/1/10 through 6/30/11. This activity is operated by the City's Department of Development, Block Grant Division.	\$602,322	570.206(a)(c)
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PROGRAM ADMINISTRATION SUBTOTAL \$ 602,322

GRAND TOTAL REQUESTS \$5,462,268

In 2010-11, Residential and Rental Loans are anticipated to provide \$150,000 in program income. Total anticipated housing program income is \$ 150,000.

To complete the description of anticipated total program income of \$316,118 two other activities outside the housing area (with income of \$166,118 principally are anticipated to generate program income in 2010-11. These are: \$16,118 in re-programmable funds, unspent monies from the previous program year and \$150,000 from Saginaw Economic Development Corp business loan repayments.

There is a difference between the anticipated grand total amount of CDBG funds available which is \$2,822,225 and the Grand Total Request for all proposed activities. This difference will be made up of budgets of proposals for which the City Council reduces funding or does not provide funding. The budget for the 2010-11 CDBG Program Year is anticipated to total \$2,882,225. This includes the anticipated 2010-11 entitlement amount and (\$16,118) in re-programmable funds and estimated program income (\$ 300,000).

Only 15% of entitlement funds (\$2,506,107) plus program income, generated in the 2009-10 year (\$300,000), can be used to fund all Public Services. This amount is anticipated to be \$420,916.

Project areas have several CDBG funded activities operating in them, which are designed to encourage revitalization. These are housing improvement, public facilities, economic development and public service activities.

The next section of the submission provides information on Emergency Shelter Grant (ESG) activities proposed for the 2010-11 program year.

TABLE II
 ESG PROJECT SUMMARY PROPOSED ACTIVITIES 7/1/10 - 6/30/11
 S-10-MC-26-0028 CITY OF SAGINAW, MICHIGAN

Proposed Activity Name Implementing <u>Agency and Location</u>	Proposed <u>Funding (\$)</u>	Regulation Section CFR576 Cited <u>for Eligibility</u>
OPERATIONS AND MAINTENANCE - ONGOING ACTIVITIES		
1. <u>Innerlink Shelter and Prescott House Transitional Housing</u> Innerlink Shelter at 1110 Howard St. assists funding occupancy costs, communications, supplies, equipment and related costs so emergency shelter can be provided to run-a-way and homeless youth under 18. At Innerlink Transitional Living, 36 youth will be provided services beyond those offered at the Innerlink Shelter. Youth care staff will be supported. At 2602 Prescott Street, shelter and transitional housing will be provided to between 10 and 15 youth ages 18 to 21 including support for occupancy, equipment purchase and communications. Both activities are at 1110 Howard and 2602 Prescott. Service is available citywide for low or moderate income residents. Saginaw County Youth Protection Council will operate the activity from 10/1/10 through 9/30/11.	\$28,593	576.21(a)(3)
2. <u>Underground Railroad</u> Assist providing emergency shelter for abused women and their children. Activity pays for utilities, property insurance, maintenance, furnishings and operating items. A monthly average of 12 women and their children will be served. Service is available citywide but is provided at one site, PO Box 2451.	\$50,000	576.21(a)(3)
3. <u>Restoration Community Outreach Emergency Shelter</u> This activity, sponsored by Restoration Community Outreach (RCO), provides emergency shelter and supportive services to homeless men. Many of the residents are veterans suffering maladies of war, recovering addicts, have mental conditions and ex-offenders re-entering the community. The shelter provides hot meals, counseling, transportation and employment training and other opportunities at 1205 Norman.	\$60,000	576.21(a)(3)

Proposed Activity Name Implementing <u>Agency and Location</u>	Proposed <u>Funding (\$)</u>	Regulation Section CFR576 Cited <u>for Eligibility</u>
4. <u>Safe Haven Homeless Shelter</u> Provide emergency homeless shelter for men, women and parents with children to aid in this City's fight against homelessness, unemployment, extreme poverty and social concerns due to substance abuse, unemployment and/or illegal activities in high risk areas such as where Safe Haven is located, 621 S. Fayette.	\$22,110	576.21(a)(3)
5. <u>URR HUD HMIS Project (New)</u> This project, sponsored by Underground Railroad, Inc., will maintain a Homeless Management Information System in compliance with HUD regulations for Saginaw County. Service is provided at, PO Box 2451.	\$23,805	570.201(c)
	EMERGENCY SHELTER	\$ 184,508
	GRAND TOTAL REQUESTS	\$ 184,508

TABLE III
HOME PROJECT SUMMARY PROPOSED ACTIVITIES 7/1/10 - 6/30/11
S-10-MC-26-0028 CITY OF SAGINAW, MICHIGAN

Proposed Activity Name Implementing <u>Agency and Location</u>	Proposed <u>Funding (\$)</u>	Regulation Section CFR92 Cited <u>for Eligibility</u>
HOME FUNDED HOUSING REHABILITATION		
1. <u>Residential Grants for Owner Occupied Houses</u> Provide grant funds for rehabilitating owner occupied houses. Owner occupants have to be low income and live in CDBG project areas. City of Saginaw Division of Special Services will operate the activity and is located in City Hall at 1315 S. Washington Ave.	\$625,636	92.205(a)(1)
2. <u>Saginaw Habitat for Humanity</u>	\$40,000	92.205(a)(1)

This project requested by Habitat for Humanity, a faith based organization, will provide funds to continue the partnership with Saginaw Career Complex and their Building Trades Programs. Career Complex students are involved in the hands on construction of new houses in the City. The project will operate from 07/01/10 – 06/30/11.

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| 3. <u>CHDO Set Aside</u> | \$106,422 | 92.205(a)(1) |
| There were no formal applications submitted to date for CHDO funds. Home program rules require 15% of funds to be set aside for CHDO activities. | | |

HOME PROGRAM	\$ 772,058
GRAND TOTAL REQUESTS	\$ 772,058

There is a difference between anticipated total amount of HOME funds available which is \$ 709,480 and the Grand Total Requests for all proposed activities. This will be made up of budgets of proposals for which the City Council reduces funding or does not provide funding.

There is available in copies of the preliminary draft of the submission statement the following information. The preliminary draft is part IV of the Consolidated Plan, which is on display at four locations. In Part IV, Preliminary Annual Submission, Sections D through P contain the following information:

SECTION

- D. Describe Priority Needs of Homeless
- E. Reduce Barriers to Affordable Housing
- F. Actions to Implement Anti-Poverty Strategy
- G. Actions to Implement Public Housing Improvements
- H. Actions to Develop Institutional Structure
- I. Lead Based Hazard Reduction
- J. Coordination Efforts
- K. Monitoring Standards and Procedures
- L. Actions to Encourage Citizens Participation
- M. Certifications
- N. Project Area Maps
- O. Certifications for Each of the Three Programs
- P. Council Resolutions for Each Program

These above listed sections of the Preliminary Annual Submission refer to the 2005-2010 Consolidated Plan. Many pieces of information are in the Consolidated Plan. Copies of the Consolidated Plan including a preliminary draft of the 2010-11 submission are at these locations:

-The Department of Development Office Room 207, City Hall 1315 S. Washington.

- Posted on the City’s website.

Comments regarding the Consolidated Plan's Preliminary Annual Submission as published here should be submitted to:

John Falls

Program Manager
Dept. of Development
City Hall
1315 S. Washington Avenue
Saginaw, MI 48601